

MAKING APPROPRIATIONS FOR THE DEPARTMENTS OF LABOR, AND  
HEALTH, EDUCATION, AND WELFARE, AND RELATED AGENCIES FOR  
THE FISCAL YEAR ENDING JUNE 30, 1972, AND FOR OTHER PURPOSES

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AUGUST 5, 1971.—Ordered to be printed

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Mr. FLOOD, from the committee of conference,  
submitted the following

CONFERENCE REPORT

[To accompany H. R. 10061]

The committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 10061) "making appropriations for the Departments of Labor, and Health, Education, and Welfare, and Related Agencies for the fiscal year ending June 30, 1972, and for other purposes," having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 3, 16, 18, 27, 32, 33, 35, 44, 45 and 46.

That the House recede from its disagreement to the amendments of the Senate numbered 9, 11, 29, 34, 36, 38, 39, 40, 47 and 48, and agree to the same.

Amendment numbered 2:

That the House recede from its disagreement to the amendment of the Senate numbered 2, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$86,391,000; and the Senate agree to the same.

Amendment numbered 4:

That the House recede from its disagreement to the amendment of the Senate numbered 4, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$612,201,000; and the Senate agree to the same.

Amendment numbered 5:

That the House recede from its disagreement to the amendment of the Senate numbered 5, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$75,000,000; and the Senate agree to the same.

Amendment numbered 6:

That the House recede from its disagreement to the amendment of the Senate numbered 6, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$320,703,000; and the Senate agree to the same.

Amendment numbered 7:

That the House recede from its disagreement to the amendment of the Senate numbered 7, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert the following: \$330,151,000; and the Senate agree to the same.

Amendment numbered 8:

That the House recede from its disagreement to the amendment of the Senate numbered 8, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$102,771,000; and the Senate agree to the same.

Amendment numbered 10:

That the House recede from its disagreement to the amendment of the Senate numbered 10, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$98,590,000; and the Senate agree to the same.

Amendment numbered 12:

That the House recede from its disagreement to the amendment of the Senate numbered 12, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$306,704,000; and the Senate agree to the same.

Amendment numbered 13:

That the House recede from its disagreement to the amendment of the Senate numbered 13, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert: \$197,200,000; and the Senate agree to the same.

Amendment numbered 14:

That the House recede from its disagreement to the amendment of the Senate numbered 14, and agree to the same with an amendment as follows:

In lieu of the sum named in said amendment insert: \$41,400,000; and the Senate agree to the same.

Amendment numbered 17:

That the House recede from its disagreement to the amendment of the Senate numbered 17, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$9,205,000; and the Senate agree to the same.

Amendment numbered 19:

That the House recede from its disagreement to the amendment of the Senate numbered 19, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$232,107,000; and the Senate agree to the same.

Amendment numbered 20:

That the House recede from its disagreement to the amendment of the Senate numbered 20, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$43,388,000; and the Senate agree to the same.

Amendment numbered 21:

That the House recede from its disagreement to the amendment of the Senate numbered 21, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$153,164,000; and the Senate agree to the same.

Amendment numbered 22:

That the House recede from its disagreement to the amendment of the Senate numbered 22, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$116,590,000; and the Senate agree to the same.

Amendment numbered 23:

That the House recede from its disagreement to the amendment of the Senate numbered 23, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$108,710,500; and the Senate agree to the same.

Amendment numbered 24:

That the House recede from its disagreement to the amendment of the Senate numbered 24, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$173,515,000; and the Senate agree to the same.

Amendment numbered 25:

That the House recede from its disagreement to the amendment of the Senate numbered 25, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$116,833,000; and the Senate agree to the same.

Amendment numbered 26:

That the House recede from its disagreement to the amendment of the Senate numbered 26, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$37,255,500; and the Senate agree to the same.

Amendment numbered 28:

That the House recede from its disagreement to the amendment of the Senate numbered 28, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$74,948,000; and the Senate agree to the same.

Amendment numbered 31:

That the House recede from its disagreement to the amendment of the Senate numbered 31, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$24,086,000; and the Senate agree to the same.

Amendment numbered 42:

That the House recede from its disagreement to the amendment of the Senate numbered 42, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert: \$38,950,000; and the Senate agree to the same.

Amendment numbered 43:

That the House recede from its disagreement to the amendment of the Senate numbered 43, and agree to the same with an amendment as follows:

In lieu of the sum named in said amendment insert: \$10,000,000; and the Senate agree to the same.

The committee of conference report in disagreement amendments numbered 1, 15, 30, 37, 41, 49 and 50.

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*Managers on the Part of the House.*

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MILTON R. YOUNG,

*Managers on the Part of the Senate.*



## JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE

The managers on the part of the House and the Senate at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 10061), making appropriations for the Departments of Labor, and Health, Education, and Welfare, and related agencies for the fiscal year ending June 30, 1972, and for other purposes, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report:

### TITLE I—DEPARTMENT OF LABOR

#### MANPOWER ADMINISTRATION

Amendment No. 1: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the Senate amendment which provides that \$20,000,000 of the amount of \$748,799,000 contained in the bill for "Manpower training services" shall be transferred to the Office of Economic Opportunity to finance emergency food and medical services programs in areas of exceedingly high unemployment, and that this amount be reimbursed to the appropriation "Manpower training services" upon enactment of the 1972 appropriation for the Office of Economic Opportunity.

#### WORKPLACE STANDARDS ADMINISTRATION

Amendment No. 2: Appropriates \$86,391,000 for "Salaries and expenses" instead of \$81,391,000 as proposed by the House and \$91,391,000 as proposed by the Senate. The increase above the appropriation proposed by the House is for activities under the Occupational Safety and Health Act.

#### BUREAU OF LABOR STATISTICS

Amendment No. 3: Appropriates \$35,500,000 for "Salaries and expenses" as proposed by the House instead of \$36,750,000 as proposed by the Senate.

### TITLE II—DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

#### HEALTH SERVICES AND MENTAL HEALTH ADMINISTRATION

Amendment No. 4: Appropriates \$612,201,000 for "Mental health" instead of \$581,201,000 as proposed by the House and \$658,201,000 as proposed by the Senate. The increase of \$31,000,000 above the amount

proposed by the House includes \$5,000,000 for construction of community mental health centers, \$1,000,000 for hospital improvement program grants, \$5,000,000 for alcoholism community assistance formula grants, and \$20,000,000 for alcoholism project grants.

Amendment No. 5: Provides that \$75,000,000 of the amount appropriated for "Mental health" shall remain available until June 30, 1973, instead of \$55,193,000 as proposed by the House and \$194,993,000 as proposed by the Senate.

Amendment No. 6: Appropriates \$320,703,000 for "Comprehensive health planning and services" instead of \$312,753,000 as proposed by the House and \$335,652,000 as proposed by the Senate. The increase above the amount proposed by the House includes \$4,500,000 for health service centers, \$950,000 for the migrant health program, and \$2,500,000 for the National Health Service Corps.

Amendment No. 7: Appropriates \$330,151,000 for "Maternal and child health" instead of \$326,651,000 as proposed by the House and \$339,651,000 as proposed by the Senate. The increase above the amount proposed by the House includes \$1,872,000 for grants to States for crippled children's services, \$1,050,000 for comprehensive projects for maternity and infant care, \$258,000 for intensive care of infants, and \$320,000 for dental health of children.

Amendment No. 8: Appropriates \$102,771,000 for "Regional medical programs" instead of \$82,771,000 as proposed by the House and \$122,771,000 as proposed by the Senate. The Committee of Conference is agreed that no existing regional medical program is to receive a lesser amount in fiscal year 1972 than it received in 1971.

The Committee believes one of the problems which needs attention is the availability of hemodialysis for those with otherwise terminal kidney disease.

Amendment No. 9: Deletes language proposed by the House regarding insurance of official motor vehicles in foreign countries.

Amendment No. 10: Appropriates \$98,590,000 for "Disease control" instead of \$94,425,000 as proposed by the House and \$113,340,000 as proposed by the Senate. The increase above the amount proposed by the House includes \$750,000 for the purchase of laboratory equipment and \$500,000 for personnel for the Appalachian Laboratory for Occupational Respiratory Diseases at Morgantown, West Virginia, \$415,000 for the Arctic Health Research Center, and \$2,500,000 for the lead-based paint poisoning prevention program. The Committee of Conference is agreed that the money included in the bill for this program will be used exclusively for the screening and treatment of children.

Amendments Nos. 11, 12, 13, and 14: Appropriate \$306,704,000 for "Medical facilities construction" instead of \$266,704,000 as proposed by the House and \$331,704,000 as proposed by the Senate; insert citation to section 304 of the Public Health Service Act; earmark \$197,200,000 for grants pursuant to section 601 of the Public Health Service Act for the construction or modernization of medical facilities instead of \$172,200,000 as proposed by the House and \$222,200,000

as proposed by the Senate; and provide that \$41,400,000 of the total appropriation shall be available only for grants for the construction of public or other non-profit hospitals and public health centers instead of \$66,400,000 proposed by the Senate.

Amendment No. 15: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the Senate amendment which provides that \$15,000,000 of the amount appropriated for "Medical facilities construction" shall remain available until expended for hospital experimentation projects pursuant to section 304 and section 643A of the Public Health Service Act and that, of this amount, \$8,300,000 shall be for grants and \$6,700,000 shall be for loans.

Amendment No. 16: Appropriates \$85,700,000 for "Patient care and special health services" as proposed by the House instead of \$96,682,000 as proposed by the Senate.

#### NATIONAL INSTITUTES OF HEALTH

Amendment No. 17: Appropriates \$9,205,000 for "Biologics standards" instead of \$8,956,000 as proposed by the House and \$9,755,000 as proposed by the Senate. The increase over the amount proposed by the House includes \$105,000 for regulatory activities in connection with blood plasma and \$144,000 to cover estimated "cost of living" increases in connection with research grants and contracts.

Amendment No. 18: Appropriates \$237,531,000 for "National Cancer Institute" as proposed by the House instead of \$258,233,000 as proposed by the Senate.

Amendment No. 19: Appropriates \$232,107,000 for "National Heart and Lung Institute" instead of \$211,624,000 as proposed by the House and \$252,590,000 as proposed by the Senate.

Amendment No. 20: Appropriates \$43,388,000 for "National Institute of Dental Research" instead of \$41,828,000 as proposed by the House and \$44,948,000 as proposed by the Senate.

Amendment No. 21: Appropriates \$153,164,000 for "National Institute of Arthritis and Metabolic Diseases" instead of \$148,204,000 as proposed by the House and \$163,629,000 as proposed by the Senate. The increase over the amount proposed by the House includes \$1,500,000 for kidney research and \$3,460,000 which is the amount estimated to be necessary to fund at least 50 percent of the competing research grant applications that will be on hand during fiscal year 1972.

Amendment No. 22: Appropriates \$116,590,000 for "National Institute of Neurological Diseases and Stroke" instead of \$108,590,000 as proposed by the House and \$139,187,000 as proposed by the Senate. The increase over the amount proposed by the House includes \$3,000,000 for acute spinal cord injury clinical research centers, \$3,000,000 for research on multiple sclerosis, muscular dystrophy, and related diseases, and \$2,000,000 to establish four additional stroke research centers.

Amendment No. 23: The bill includes \$108,710,500 for "National Institute of Allergy and Infectious Diseases" instead of \$106,662,000 as proposed by the House and \$112,979,000 as proposed by the Senate. The amount of the increase over the appropriation proposed by the House is \$1,298,500 for research grants and \$750,000 for allergic disease centers. The Committee of Conference is agreed that a part of the increase above the appropriation proposed by the House is for research on encephalitis.

Amendment No. 24: Appropriates \$173,515,000 for "National Institute of General Medical Sciences" instead of \$168,490,000 as proposed by the House and \$179,318,000 as proposed by the Senate. The increase of \$5,025,000 above the appropriation recommended by the House is to enable the Institute to fund at least 50 percent of the competing research grant applications estimated to be approved in 1972.

Amendment No. 25: Appropriates \$116,833,000 for "National Institute of Child Health and Human Development" instead of \$109,668,000 as proposed by the House and \$126,093,000 as proposed by the Senate. The increase of \$7,165,000 above the appropriation proposed by the House is to enable the Institute to fund at least 50 percent of the competing research grant applications estimated to be approved in 1972. The Committee of Conference is agreed that within the increase above the appropriation proposed by the House priority be given to research on aging.

The Committee of Conference is agreed that in the population research, the prohibition in Title X of abortion as a method of family planning should not be construed so as to prevent scientific research into the causes of abortion and its effects.

Amendment No. 26: Appropriates \$37,255,500 for "National Eye Institute" instead of \$36,022,000 as proposed by the House and \$40,187,000 as proposed by the Senate. The increase above the appropriation proposed by the House includes \$1,000,000 for collaborative contract projects and epidemiologic projects on the prevention, diagnosis, and treatment of blinding eye disease; and \$233,500 for staffing of clinical scientific and administrative management functions of the Institute.

Amendment No. 27: Appropriates \$26,436,000 for "National Institute of Environmental Health Sciences" proposed by the House instead of \$31,991,000 as proposed by the Senate.

Amendment No. 28: Appropriates \$74,948,000 for "Research resources" instead of \$71,948,000 proposed by the House and \$75,948,000 proposed by the Senate. The increase above the appropriation proposed by the House includes \$1,000,000 for general clinical research centers, \$1,500,000 for the animal resources program to assist research Institutes to up-grade their animal facilities as required by the Animal Welfare Act of 1970, and \$500,000 to assist the primate breeding colony at Holloman Air Base, New Mexico.

Amendment No. 29: Appropriates \$4,288,000 for "John E. Fogarty International Center for Advanced Study in the Health Sciences" as proposed by the Senate instead of \$3,763,000 as proposed by the House.



Amendment No. 30: Reported in technical disagreement. The managers on the part of the House will offer a motion to agree to the Senate amendment with an amendment which will appropriate \$180,620,000 for "Health manpower" instead of \$211,306,000 as proposed by the Senate. The House did not consider the budget for this item since the major part was not authorized at the time the House acted. All of this appropriation is currently authorized, but the amendment had to be reported in technical disagreement since language is included which changes the terms of the continuing resolution so that unauthorized activities (none of which are included in this bill) may continue until legislation to extend them which is now pending in Congress is enacted. The Committee of Conference is agreed that the amount provided for "Health manpower" does not adequately fund the needs in various categories. The Committees on Appropriations will expect to review these needs after the pending authorizations are enacted and include additional funds in a subsequent supplemental appropriation bill. The following table breaks down the appropriation by activities:

<i>Program</i>	<i>Amount in the conference agreement</i>
1. Medical, dental, and related health professions:	
Student assistance:	
Direct loans-----	\$30, 000, 000
Scholarships-----	15, 500, 000
Educational grants and contracts and direct operations-----	17, 050, 000
2. Nursing:	
Student assistance:	
Direct loans-----	21, 000, 000
Scholarships-----	19, 500, 000
Traineeships-----	10, 470, 000
Educational grants and contracts and direct operations-----	10, 720, 000
3. Public Health:	
Institutional support-----	10, 071, 000
Traineeships-----	8, 400, 000
Direct operations-----	573, 000
4. Allied health:	
Institutional support-----	10, 000, 000
Traineeships-----	3, 750, 000
Educational grants and contracts and direct operations-----	16, 904, 000
5. Program direction and manpower analysis-----	6, 682, 000
Total-----	180, 620, 000

Amendment No. 31: Appropriates \$24,086,000 for "National Library of Medicine" instead of \$22,781,000 as proposed by the House and \$25,086,000 as proposed by the Senate. The increase over the appropriation proposed by the House includes \$805,000 to provide for "cost of living" costs for the Library's contract intramural programs, \$300,000 for the Lister Hill Center for Biomedical Communications, and \$200,000 for the National Medical Audiovisual Center.

Amendment No. 32: Appropriates \$3,565,000 for "Buildings and facilities" as proposed by the House instead of \$5,065,000 as proposed by the Senate.

Amendment No. 33: Appropriates \$11,442,000 for "Office of the Director" as proposed by the House instead of \$11,792,000 as proposed by the Senate.

Amendment No. 34: Provides for the transfer of \$60,700,000 for "General research support grants" as proposed by the Senate instead of \$55,212,000 as proposed by the House.

#### OFFICE OF EDUCATION

Amendment No. 35: Deletes appropriation of \$1,592,000 for "Emergency school construction" proposed by the Senate.

#### SOCIAL AND REHABILITATION SERVICE

Amendments Nos. 36, 38, 39, and 40: Insert citation as proposed by the Senate; provides that \$560,000,000 of the appropriation for "Rehabilitation services and facilities" shall be for grants under section 2 as proposed by the Senate instead of \$575,000,000 as proposed by the House; provides that \$12,500,000 of the appropriation for "Rehabilitation services and facilities" shall be for rehabilitation facility improvement under section 13 as proposed by the Senate instead of \$15,000,000 as proposed by the House; and provides that \$21,715,000 of the appropriation for "Rehabilitation services and facilities" shall be available for grants under Part C of the Developmental Disabilities Services and Facilities Construction Act as proposed by the Senate instead of \$30,000,000 as proposed by the House.

Amendment No. 37: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede from its disagreement with the Senate amendment which would appropriate \$674,051,000 for "Rehabilitation services and facilities" instead of \$688,836,000 and agree to the amendment with an amendment to appropriate \$667,301,000.

Amendment No. 41: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede from disagreement to the Senate amendment and agree to the same with an amendment which will appropriate \$4,250,000 for grants under Part B of the Developmental Disabilities Services and Facilities Construction Act instead of \$8,500,000 as proposed by the Senate.

Amendment No. 42: Appropriates \$38,950,000 for "Special programs for the aging" instead of \$33,700,000 as proposed by the House and \$44,200,000 as proposed by the Senate.

Amendment No. 43: Appropriates \$10,000,000 for "Youth development and delinquency prevention" instead of \$20,000,000 as proposed by the Senate.

Amendment No. 44: Appropriates \$99,163,000 for "Research and training" as proposed by the House instead of \$100,140,000 as proposed by the Senate.

Amendment No. 45: Appropriates \$39,537,000 for "Salaries and expenses" as proposed by the House instead of \$40,481,000 as proposed by the Senate.

#### OFFICE OF CHILD DEVELOPMENT

Amendment No. 46: Appropriates \$14,251,000 for "Child development" as proposed by the House instead of \$16,251,000 as proposed by the Senate. The Head Start program was included in the budget for "Child development", but has not been included in the bill. The Committee of Conference wants to make it quite clear that the members favor this program and have omitted from the bill solely because there is as yet no authorization for the program.

#### GENERAL PROVISIONS

Amendment No. 47: Provides that the allotment base for grants under section 2 of the Vocational Rehabilitation Act shall be made on the basis of \$580,000,000 as proposed by the Senate instead of \$600,000,000 as proposed by the House.

### TITLE III—RELATED AGENCIES

#### NATIONAL COMMISSION ON LIBRARIES AND INFORMATION SCIENCE

Amendment No. 48: Appropriates \$200,000 for "Salaries and expenses". The House did not consider this item since the budget amendment which contained the request for an appropriation was received too late to be acted upon.

#### NATIONAL COMMISSION ON MARIHUANA AND DRUG ABUSE

Amendment No. 49: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the Senate amendment which appropriates \$1,228,000 for "Salaries and expenses". The House did not consider this item since the budget amendment which contained the request for an appropriation was received too late to be acted upon.

#### COMMISSION ON RAILROAD RETIREMENT

Amendment No. 50: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the Senate amendment which appropriates \$483,000 for "Salaries and expenses". The House did not consider this item since the budget amendment which contained the request for an appropriation was received too late to be acted upon.

## CONFERENCE TOTAL—WITH COMPARISONS

The total new budget (obligational) authority for the fiscal year 1972 recommended by the Committee of Conference, with comparisons to the fiscal year 1971 amount, the 1972 budget estimate, and the House and Senate bills follows:

New budget (obligational) authority, fiscal year 1971.....	\$17, 654, 678, 500
Budget estimates of new (obligational) authority, fiscal year 1972 (including \$180,641,000 not considered by the House).....	20, 223, 637, 000
House bill, fiscal year 1972.....	20, 461, 247, 000
Senate bill, fiscal year 1972.....	21, 118, 317, 000
Conference agreement.....	20, 804, 662, 000
Conference agreement compared with—	
New budget (obligational) authority, fiscal year 1971.....	+3, 149, 983, 500
Budget estimates of new (obligational) authority (as amended), fiscal year 1972.....	+581, 025, 000
House bill, fiscal year 1972.....	+343, 415, 000
Senate bill, fiscal year 1972.....	-313, 655, 000

NOTE.—All 1972 figures include \$100,000,000 advance appropriation for fiscal year 1972 for the National Cancer Institute which was provided in the Second Supplemental Appropriation Act, 1971 (Public Law 92-18).

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